

## PUBLIC HEALTH

### I. PURPOSE

This annex discusses the provision of Public Health services during emergency situations. Factors such as disease control, water quality and sanitation are considered.

### II. SITUATION AND ASSUMPTIONS

#### A. Situation

1. Complications affecting the health of the community including diseases, sanitation problems, contamination of food and water may occur as a result of emergencies.
2. The Morgan County Health Department, located at 4275 North State Route 376 NW, McConnelsville, Ohio, 43756 is a county-wide Public Health Agency serving all Morgan County communities.
3. During declared emergencies, the Morgan County Health Department may obtain crisis augmentation of health personnel from nearby counties, the State Department of Health, American Red Cross, Morgan County PREP Center, and various churches.

#### B. Assumptions

1. This annex applies to disasters, which would have a sufficient impact on the health of the citizens in Morgan County.
2. Although health problems are associated with disasters, there is an adequate local capability to meet the demands of most situations. When necessary, support will be available from State and Federal Health Agencies.

### III. CONCEPT OF OPERATIONS

#### A. General

1. The Morgan County Health Department is regulated by local, State and Federal laws. The Morgan County District Board of Health appoints the Health Commissioners, and advises and assigns additional responsibilities.
2. The County Health Commissioner, a licensed physician appointed on a two-year basis, services as the Public Health Coordinator and is responsible for assessing the hazard relating to any existing or anticipated public health threats and the environmental impact of an accident.

3. The Morgan County Health Department works closely with many agencies and organizations:
    - a. Local
      - 1) County Emergency Response and Medical groups and associations
      - 2) All county level departments/agencies.
      - 3) County Executive Groups
      - 4) American Red Cross, Muskingum Chapter, and other volunteer organizations.
    - b. State
      - 1) State Department of Health
      - 2) Other State departments as situations require
      - 3) Ohio EPA
  4. Response in any emergency will follow established procedures.
- B. The Morgan County Health Department has three areas of responsibility:
1. Public Health Nursing
    - a. Coordinates home health care, investigation of communicable disease and control, school nursing services, hospice, and a wide variety of clinical services.
    - b. There is staff that provides these services.
  2. Environmental Health and Sanitation
    - a. Programs supported by State law or regulation
      - 1) Responsible for annual inspections of mobile home parks, swimming pools and beaches, food services and vending operations, household sewage disposal systems, water supplies, and schools. This section is responsible for rabies control and investigates other nuisance reports.
    - b. County Programs
      - 1) These programs are authorized by local ordinance or direction of the Morgan County Board of Health.
        - a) Emergency response planning, consumer protection, solid waste storage and collection, microwave oven testing and mosquito control surveillance, as required.
  3. Vital Statistics

- a. Responsible for recording births and deaths within Morgan County.
- C. Mobilizing Procedures
  - 1. When an incident occurs requiring response by Morgan County Health Department personnel, the Health Commission is notified by telephone or pager. Required personnel are contacted by telephone. Call down rosters are maintained for all personnel and are included as part of the Health Department's internal SOPs.
  - 2. If the Morgan County EOC is activated, the Health Commissioner reports to the EOC. Otherwise, direction and control is provided from the Health Department offices. The dispatch center will maintain contact and coordination with EOC personnel during emergencies.
- D. Phases of Emergency Management
  - 1. Mitigation
    - a. Immunize/inoculate county residents against diseases.
    - b. Provide continuous health inspections.
    - c. Research and address the prevention and detection of communicable diseases.
    - d. Provide public health awareness programs.
  - 2. Preparedness
    - a. Develop and regularly update the Health Annex in the Morgan County Emergency Operations Plan.
    - b. Develop and regularly update Health Department SOPs.
    - c. Develop procedures for supplemental water supplies, back-up sanitation measures, water and food quality testing, garbage disposal, and sewage treatment.
  - 3. Response
    - a. Provide public information programs.
    - b. Initiate disease control operations.
    - c. Augment staff as necessary.
    - d. Request material support from other health departments and related organizations through EOC representative.
    - e. Provide responders with tetanus shot.
    - f. Maintain sanitation activities.
    - g. Coordinate environmental health activities regarding waste and refuse disposal, food and water quality, and vector control.
  - 4. Recovery

- a. Compilation of health reports as required by local, State, and Federal officials.
- b. Inspecting deactivated shelters for sanitation and vermin control.
- c. Continuation of response activities, as needed.
- d. Damage Assessment of all trailer parks.

#### IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

##### A. Organization

- 1. The Morgan County Health Department is organized and controlled by an Advisory Council consisting of the Chairman of the 14 Township Trustees, President of the Morgan County Commissioners, the Mayors of Chesterhill, Malta, McConnelsville, and Stockport. The Council members meet annually on the first Monday in March and appoint members to the Board of Health, one of which is a licensed physician from the County.
- 2. The Morgan County Board of Health consists of five (5) members, one of which is appointed or reappointed each year. The Board of Health is the governing body that sets the rules, regulations and establishes routine department fees for inspections and/or services. The Board appoints a Health Commissioner, a licensed physician from Morgan County, for a two-year period and oversees the operations of the Health Department and may assign additional program responsibility. The Board of Health meets the first Monday and third Thursday of each month.
- 3. The Morgan County Health Commissioner is responsible for the planning and coordination of all public health services on a daily basis and is responsible for directing operational response of departmental personnel during an emergency.

##### B. Assignment of Responsibilities

- 1. Health Commissioner
  - a. Provide direction and control for health activities during emergencies.
  - b. Maintain liaison with all emergency response groups and volunteer organizations during emergencies.
  - c. Implement the Public Health Annex when necessary.
  - d. Develop resource plans for health services.
  - e. Provide appropriate information on protective measures to be taken by the public to the PIO.
  - f. Provide support for other response forces as necessary.

2. Health Department
  - a. Will evaluate the potential health risks associated with the hazard and recommend appropriate correctional measures.
  - b. Inspect for purity and usability and quality control of vital foodstuffs, water, drugs, and other consumables.
  - c. Coordinate with the water, public works or sanitation departments, as appropriate, to ensure the availability of potable water and an effective sewage system, and sanitary garbage disposal.
  - d. Establish preventive health services, including the control of communicable diseases.
  - e. Provide epidemiological surveillance, case investigation, and follow-up.
  - f. Monitor food handling, mass feeding and sanitation service in emergency facilities, including increased attention to sanitation in commercial feeding facilities.
  - g. Ensure adequate sanitary facilities are provided in emergency shelters.
  - h. Implement action to prevent or control vectors such as flies, mosquitoes, rodents, and work with veterinarian to prevent the spread of disease through animals.
  - i. Coordinate with neighboring areas and State Health Department on matters requiring assistance from other jurisdictions.
  - j. Coordinate health-related activities among other local public and private response agencies or groups (to include veterinarians).
  - k. Coordinate operations for general or mass emergency immunizations or quarantine procedures.
3. Morgan County Health Clinic
  - a. Maintain liaison with Health officials.
  - b. Provide additional nursing care, hospitalization, and communications as needed and available.
4. Muskingum Area Chapter of Red Cross
  - a. Provide nursing staff as requested.
  - b. Assist in handling injuries.
  - c. Handle inquiries and inform families on the status of individuals injured or missing due to the disaster.
5. School Systems

- a. Provide school facilities for emergency medical clinics and reception and care centers.
- 6. State Health Department
  - a. Provide support to the County Health Department as requested.
  - b. Provide supplies and resources as requested.
- 7. Ohio EPA
  - a. Monitor contamination and pollution of public water supplies.
  - b. Responsible for decontamination of public waterways for use as potable water supply.
- 8. Other agencies, departments and organizations
  - a. Provide support services as available (transportation, resources, supplies, and personnel)

V. DIRECTION AND CONTROL

A. EOC Activation

- 1. The Health Commissioner will report to the County EOC upon its activation to coordinate response efforts for health-related activities, to advise decision-makers, and maintain contact with other emergency response groups.
- 2. Procedures and policies for management of internal resources during emergencies will be developed.
- 3. Emergency field staff (Sanitarians and Nurses) will report all appropriate information regarding their operations to the EOC.
- 4. The line of succession for the Health Commissioner is as follows:
  - 1. Administrator
  - 2. Registered Nurse

- B. Refer to Tab 11, Procedures for the Relocation and Safeguarding of Vital Records in the Basic Plan and Tab 3, Procedures for the Protection of Government Resources, Facilities, and Personnel in Annex N, Resource Management.

VII. ADMINISTRATION AND LOGISTICS

- A. During an emergency the Health Department will utilize all local resources. If additional assistance is required the State Health Department will be contacted.

- B. Laboratories that provide testing for water, food, environmental contaminants and diseases and sources for equipment, chemical and medications related to health services activities are listed in Tab 1 to this Annex.
- C. The Health Department maintains a resource manual listing water haulers, sewage contractors, and other contractors (heavy equipment).
- D. Data related to disease outbreaks will be collected and forwarded to appropriate State and Federal officials.
- E. All testing of materials will be accomplished under normal procedures used by the Health Department.
- F. Inspections of critical facilities will be conducted in a normal fashion but with increased frequency during emergencies.
- G. The Health Department maintains current notification/recall rosters, and maps and charts of Morgan County.
- H. Protect all essential records, such as medical records, immunizations, etc.
- I. Logistical support for food, water, power, and fuel will be provided to the dispatch center and response personnel by the Health Department in cooperation with the EOC.
- J. Assigned response personnel receive training annually regarding emergency responsibilities.

#### VIII. PLAN DEVELOPMENT AND MAINTENANCE

- A. The Health Commissioner is responsible for reviewing this annex, ensuring that changes to this annex are prepared and coordinated based upon deficiencies identified by exercises, emergencies and changes in governmental structure. The Morgan County Emergency Management Director will publish and forward all revisions to all applicable organizations.
- B. Additional Standard Operating Procedures, mutual-aid agreements, and equipment inventories will be developed as directed by the Health Commissioner.

#### IX. AUTHORITIES AND REFERENCES

- A. Authorities
  - 1. ORC 3709 and local ordinances
- B. References

Guide for The Development of State and Local Emergency Operations Plans, CPG 1-8A/September, 1990, Federal Emergency Management Agency.

Guide for The Review of State and Local Emergency Operations Plans, CPG 1-8A/September, 1988, Federal Emergency Management Agency.

X. ADDENDUMS

Tab 1 – Health Laboratories and Supply Sources

Tab 2 – Morgan County Health Department Organizational Chart

XI. AUTHENTICATION

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Date

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Morgan County Health Commissioner

## HEALTH LABORATORIES AND SUPPLY SOURCES

### A. HEALTH LABORATORIES

1. Triple C Consultants, Inc., 120 West Broadway, New Lexington, Ohio 43764 (740-342-1110)
2. State of Ohio Health Department, 1571 Perry Street, Columbus, Ohio 43216 (614-421-1078, x61)

### B. SUPPLY SERVICES (Area Code 740):

1. Stevens & Co, (Rubbish Remover), 11090 Sylvester Pletcher Rd., Crooksville, Ohio, 43731 (982-4771)
2. Drake's Septic Tank Service, 3475 Darlington Drive, Zanesville, Ohio 43701 (453-4692)
3. Bradshaw Septic Service, 3475 Darlington Drive, Zanesville, Ohio 43701 (455-6468)
4. Haas Septic Tank Cleaning (Toilets-Portable), State Route 2, Lowell, Ohio 45744 (585-2030)

### C. EQUIPMENT & SUPPLIES (Area Code 740):

1. Blacker's Pharmacy, 109 East Main Street, Crooksville, Ohio 43731 (982-3081)
2. Care Life/Ohio Air Supply, 2808 Maple Avenue, Zanesville, Ohio 43701 (453-5765)
3. Shriver's Pharmacy, 105 N. Kennebec Avenue, McConnelsville, OH 43756 (962-2552)
4. Nol's Oxygen Supply, 823 East Main Street, Logan, Ohio 43138 (385-8211/8678)
5. Prescription Shop, 110 High, Glouster, Ohio 45732 (767-3444)

**ORGANIZATIONAL CHART  
MORGAN COUNTY HEALTH DEPARTMENT**

